

1 *[Note to reviewers: This is the third draft of Chapter 4 for review by the Steering Committee.*
2 *This draft includes revisions to the draft Chapter 4 provided to the Steering Committee on March*
3 *25, 2010. The purpose of this chapter is to describe the activities that will be addressed by the*
4 *BDCP and will be proposed for regulatory coverage pursuant to the federal ESA and the state*
5 *NCCPA. Note that while near-term operations is referenced in the text in this chapter, a*
6 *decision has not been made at this time to include new near-term operations in BDCP.]*

7 **Chapter 4. Description of Covered Activities and Associated** 8 **Federal Actions**

9 **4.1 Introduction**

10 The BDCP is intended to provide the basis for the issuance of regulatory authorizations under the
11 federal Endangered Species Act (ESA) and the Natural Community Conservation Planning Act
12 (NCCPA) for a broad range of ongoing and anticipated activities that are associated with the
13 operations of the State Water Project (SWP) and the federal Central Valley Project (CVP) in the
14 Sacramento-San Joaquin River Delta, as well as for actions related to the operation of certain
15 power plants located in the BDCP Plan Area (refer to Figure 4.1 which identifies the BDCP Plan
16 Area). This chapter identifies and describes the activities that are addressed by the BDCP and
17 proposed for regulatory coverage. The chapter further categorizes these activities on the basis of
18 the party chiefly responsible for their implementation, characterizing activities as either “covered
19 activities” for those actions undertaken by non-federal parties or as “associated federal actions”
20 for those actions that are authorized, funded, or carried out by the Bureau of Reclamation
21 (Reclamation). The potential effects of all of these activities on covered species, their habitats,
22 and natural communities have been evaluated as part of an overall assessment of the effects of
23 the BDCP, as described in Chapter 5, *Effects Analysis*. All construction and maintenance
24 activities included as covered activities and actions would comply with the avoidance and
25 minimization measures described in Chapter 3, *Conservation Strategy*, to avoid or reduce
26 adverse effects on covered species and natural communities.

27 As a joint HCP/NCCP, the BDCP has been designed to meet the requirements of both state and
28 federal endangered species laws and provide the basis for non-federal entities to obtain take
29 authorizations from the U.S. Fish and Wildlife Service (FWS) and the National Marine Fisheries
30 Service (NMFS) pursuant to section 10 of the ESA and from the California Department of Fish
31 and Game (DFG) under section 2835 of the NCCPA, and potentially under section 2081 of the
32 California Endangered Species Act (CESA).¹ Specifically, the Department of Water Resources
33 (DWR), certain SWP contractors, and Mirant Delta LLC (Mirant) are seeking regulatory
34 coverage under the ESA and the NCCPA to ensure that their activities within the geographic
35 scope of the Plan, including conveyance, diversions, exports, or other uses of water from the
36 Delta and its tributaries, comply with these laws. The BDCP further provides the basis for
37 biological assessments (BA) to facilitate consultation under Section 7 of the ESA.

¹ The BDCP has also been developed to meet the permit issuance standards of CESA for the activities described in this chapter.

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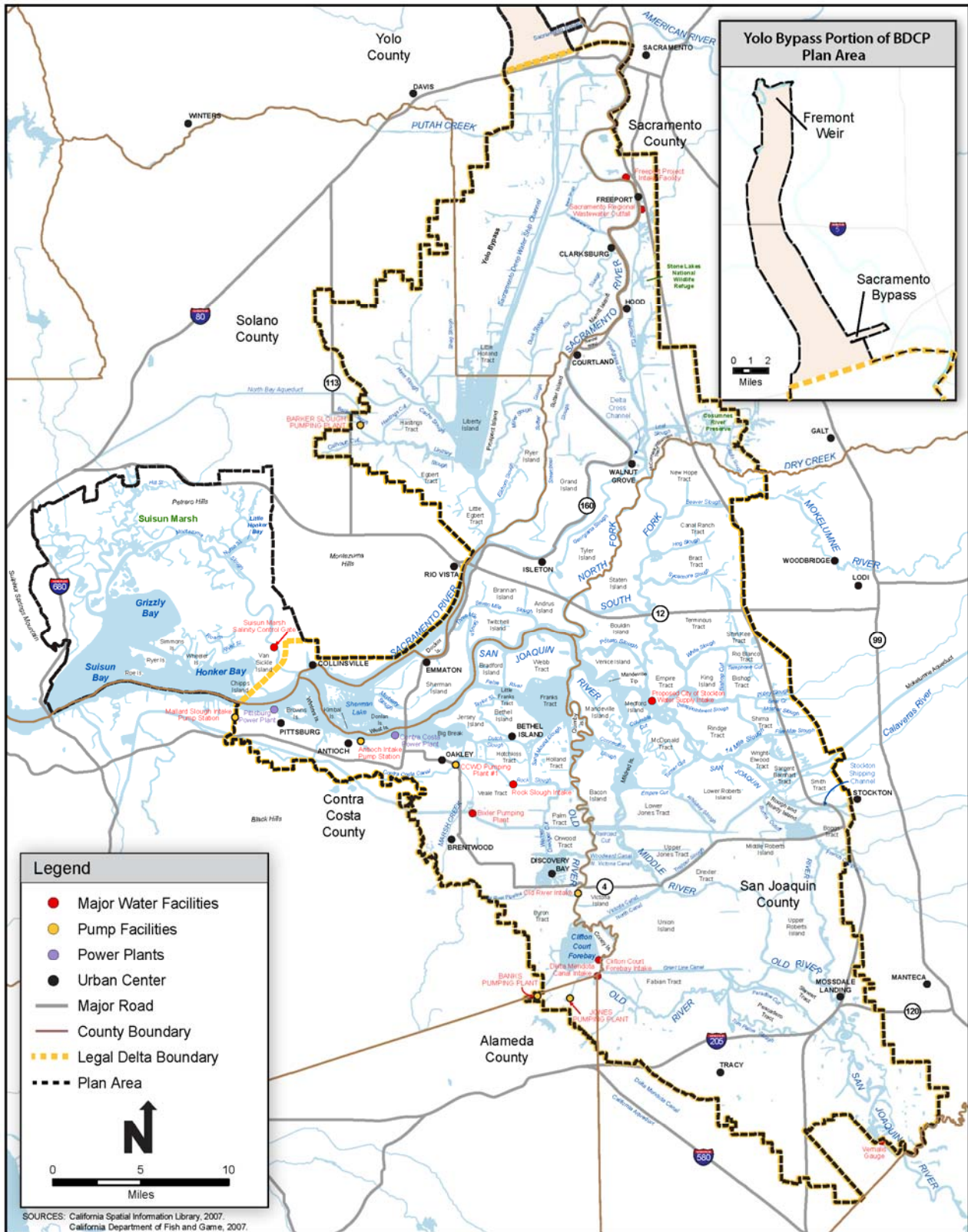


Figure 4.1 BDCP Plan Area Location

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1 [Note to Reviewers: The regulatory mechanism of the ESA that will be used to provide
2 regulatory coverage to the CVP contractors has yet to be determined]

3 To meet these regulatory objectives, the BDCP sets out a comprehensive conservation strategy
4 that addresses the effects of SWP, CVP, and Mirant existing and future actions that may occur
5 within the BDCP Plan Area on aquatic and terrestrial species, including those listed under the
6 ESA or CESA as threatened, endangered, or candidates for listing, as well as on critical habitat,
7 if any, that has been designated for these species (see Chapter 3, *Conservation Strategy*). The
8 BA for federal actions in the Delta will incorporate the BDCP Conservation Strategy as it relates
9 to those actions and will serve as a companion document to the BDCP. The BDCP does not
10 attempt to distinguish precisely between the effects on covered species and their habitat
11 attributable to the CVP-related federal actions and to covered activities associated with the SWP.
12 Rather, the BDCP includes a comprehensive analysis of the effects related to both the SWP and
13 the CVP within the BDCP Plan Area and sets out a conservation strategy that adequately
14 addresses the totality of those effects. On the basis of the BDCP and the companion BA, it is
15 expected that the FWS and NMFS will issue section 10 permits and a new joint biological
16 opinion that supersede biological opinions existing at that time as they relate to SWP and CVP
17 actions addressed by the BDCP, as well as CVP operations that occur upstream of the Delta.

18 **History and Overview of the SWP and CVP**

19 **SWP**

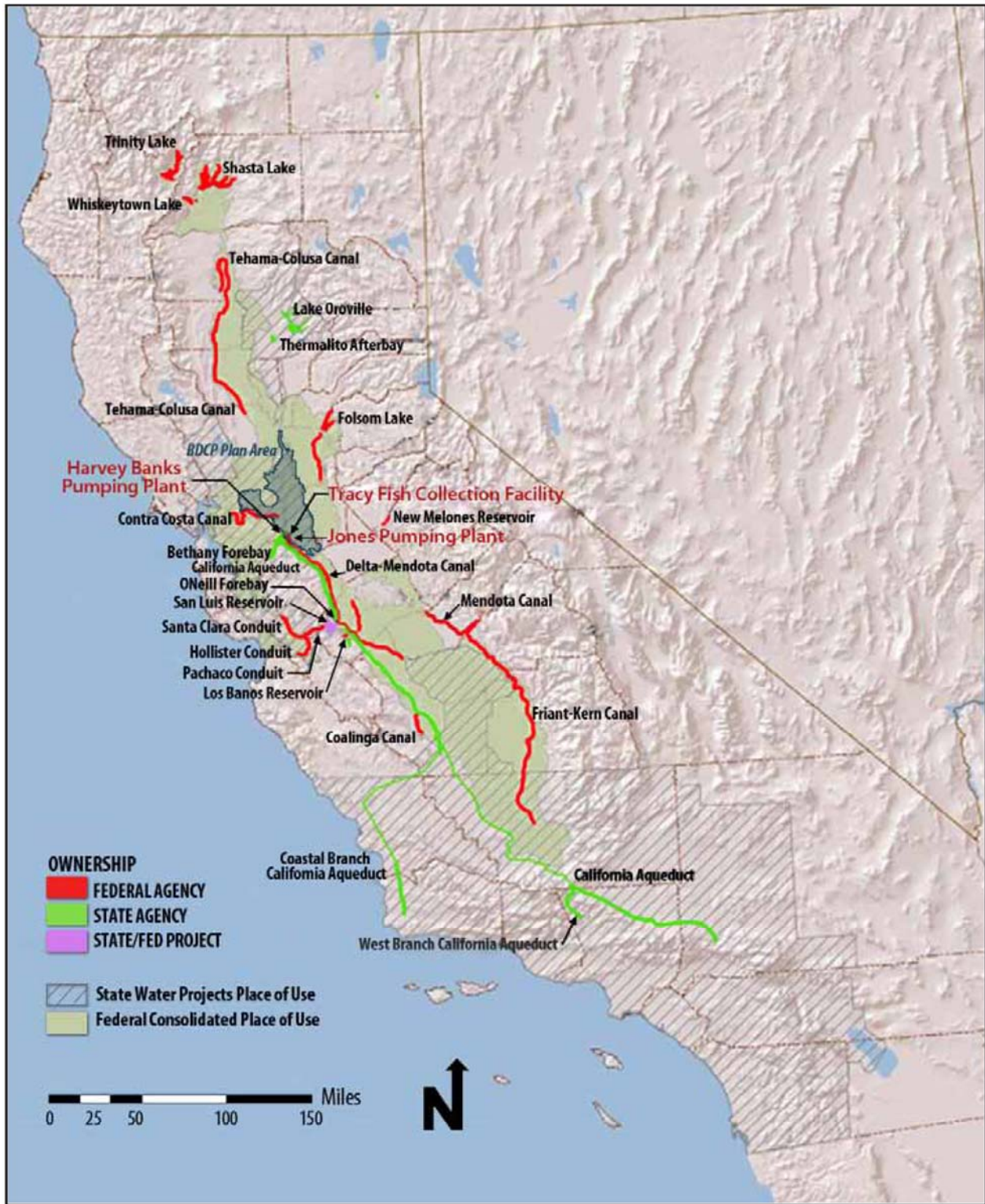
20 The SWP is currently operated to provide water for agricultural, municipal, industrial,
21 recreational, and environmental purposes, and to control flooding. The development of the SWP
22 was necessitated by the tremendous population growth that occurred in California after the
23 Second World War. The State recognized at the time that local water supplies alone would not
24 be sufficient to meet future regional demands, prompting the legislature in 1945 to commission
25 an investigation of statewide water needs. That investigation resulted in recommendations for
26 substantial new water infrastructure, including the development of various aqueducts and
27 channels, a multipurpose dam and reservoir near Oroville on the Feather River, and an aqueduct
28 to carry water from the Delta to the San Joaquin Valley and Southern California
29 (<http://www.water.ca.gov/swp/history.cfm>).

30 In 1960, California voters authorized the first phase of the SWP, which enabled water deliveries
31 from watersheds of Northern California to the cities of Southern California and to farmers in the
32 Tulare Basin that were beyond the reach of the CVP. After the SWP was passed by voters in
33 1960, the California Aqueduct, the main conveyance for the SWP, Clifton Court Forebay (CCF),
34 and Harvey O. Banks Pumping Plant west of Tracy were constructed (see Figures 4.1 and 4.2
35 which depict both CVP and SWP facilities).

36 Today, the SWP consists of 34 storage facilities (reservoirs and lakes), 20 pumping plants, four
37 pumping-generating plants, five hydroelectric power plants, and about 701 miles of open canals
38 and pipelines. It provides water which supplements local sources for approximately 20 million
39 Californians and about 660,000 acres of irrigated farmland (<http://www.water.ca.gov/swp/>).

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SOURCE: OCAP 2008

Figure 4.2 CVP and SWP Facilities

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1 The SWP distributes water to 29 urban and agricultural water suppliers in Northern California,
2 the San Francisco Bay Area, the San Joaquin Valley, the Central Coast, and Southern California.
3 These suppliers, known as the State Water Project contractors, receive specified annual amounts
4 of water as provided by contracts with DWR.² These contracts expire in 2035. Of the total water
5 supply under contract, 70 percent is allocated to urban users and 30 percent to agricultural users.
6 (<http://www.water.ca.gov/swp/>).

7 **CVP**

8 Beginning in the late 1800s, the State of California recognized the potential to deliver surplus
9 water from the Sacramento River to the dry, but potentially productive, San Joaquin Valley
10 (Alexander et al. 1874). The State further recognized, as reflected in the 1930 State Water Plan
11 (Department of Public Works 1930), that the development of upstream storage capacity along the
12 Sacramento River could simultaneously resolve two major water problems facing the State:
13 water shortages in the San Joaquin Valley, where pumping in excess of natural groundwater
14 recharge was occurring; and salinity intrusion into the Delta, which could be addressed with a
15 hydraulic salinity barrier created through controlled releases of water from upstream storage
16 (Lund et al. 2007). This water plan served as a blueprint for the eventual CVP.

17 In 1933, the State legislature and the voters of California approved the CVP. Shortly thereafter,
18 California ceded control of the project to the federal government to maximize federal financial
19 contributions during the Great Depression. Construction of Shasta Dam, one of the primary
20 components of the CVP, began in 1938. In the 1940s, federal agencies agreed on an approach to
21 divert water from the Sacramento River, which relied on a small cross-channel to move water
22 through the Delta. This channel, which was constructed by Reclamation in 1944, is known as
23 the Delta Cross Channel.

24 Following the construction of the Friant Dam (1942) and the Friant-Kern Canal (1948), the CVP
25 began diverting San Joaquin River water to supply irrigators on the east side of the San Joaquin
26 Valley. Subsequent projects on the west side of the Sacramento Valley, notably the Tehama-
27 Colusa Canal (1980), increased capacity for upstream diversions from the Sacramento River.
28 The CVP's major water storage facilities are located at the Shasta, Trinity, Folsom, and New
29 Melones dams (USBR 2008) (see Figure 4.2). The primary water pumping facility for the CVP
30 is the Jones Pumping Plant, which is located west of the City of Tracy.

31 The CVP presently consists of 20 dams and reservoirs, 11 powerplants, and 500 miles of major
32 canals, as well as conduits, tunnels, and related facilities. These facilities provide sufficient
33 quantities of water to irrigate approximately one-third of the agricultural land of California and
34 to provide for municipal and industrial use to support close to 1 million households for one year
35 (http://www.usbr.gov/projects/Project.jsp?proj_Name=Central%20Valley%20Project). Over
36 250 contractors in 29 out of 58 counties in California have entered into long-term contracts for
37 CVP water (<http://www.water.ca.gov/swp/cvp.cfm>).

38 The Central Valley Project Improvement Act (CVPIA) of 1992 mandated that the CVP be partly
39 managed for the protection, restoration, and enhancement of fish and wildlife. The CVPIA

² Under existing contract conditions, DWR is currently (2010) obligated to make 4.167 MAF/year of water available to its contractors, except under certain conditions specified in the contract, including shortage of supply availability, under which a lesser amount may be made available.

1 provided for annual allocations of water to support fish and wildlife resources, a habitat
2 restoration fund financed by water and power users, and a moratorium on new water contracts
3 until such time as fish and wildlife goals are achieved
4 (<http://www.usbr.gov/mp/cvpia/index.html>).

5 ***Overview of Covered Activities and Associated Federal Actions***

6 The SWP and CVP function as two inter-basin water storage and delivery systems that divert and
7 re-divert water from the southern portion of the Delta. The SWP and CVP utilize major
8 reservoirs upstream of the Delta to store water, and use natural watercourses and canal systems
9 to transport water to areas south and west of the Delta. The CVP also includes facilities and
10 operations on the Stanislaus and San Joaquin rivers, such as the New Melones and Friant dams.

11 The Projects are permitted by the State Water Board to store water during wet periods, divert
12 water that is surplus to the Delta, and re-divert Project water that has been stored in upstream
13 reservoirs. Both Projects operate pursuant to water right permits and licenses issued by the State
14 Water Board that allow for the appropriation of water by diverting to storage or by directly
15 diverting to use and re-diverting releases from storage later in the year. As conditions of their
16 water right permits and licenses, the State Water Board requires that the CVP and SWP meet
17 specific water quality, quantity, and operational criteria within the Delta. Reclamation and DWR
18 closely coordinate their management of the operations of the CVP and SWP to meet these
19 conditions.

20 The BDCP covered activities consist of activities in the BDCP Plan Area associated with the
21 conveyance and export of water supplies from the SWP's Delta facilities and with the
22 implementation of the BDCP Conservation Strategy. Each of these activities falls into one of
23 four categories: 1) operation of existing and new Delta facilities used to transport and deliver
24 water for Project purposes; 2) construction of new facilities; 3) facility maintenance, monitoring
25 and other associated ongoing activities; and 4) implementation of certain BDCP conservation
26 measures and the biological monitoring and adaptive management programs.

27 The BDCP associated federal actions comprise those activities that are authorized, funded, or
28 carried out by Reclamation within the BDCP Plan Area and relate to the operation of the CVP's
29 Delta facilities to meet CVP purposes. These actions include: 1) operation of existing CVP Delta
30 facilities to convey and export water for project purposes; and 2) associated maintenance and
31 monitoring activities. The CVP is operated in coordination with the SWP under the Coordinated
32 Operations Agreement (COA). As such, Reclamation and/or the CVP contractors will utilize a
33 portion of the conveyance capacity of a new tunnel/pipeline facility. While the CVP and SWP
34 are separate systems, they function in an integrated and coordinated manner.

35 Under the BDCP, the type of water conveyance infrastructure for SWP and CVP operations
36 serves to demarcate the near-term and long-term components of the Plan. Specifically, the near-
37 term component of the BDCP encompasses those actions related to the operations of the projects
38 under existing water conveyance infrastructure, including conservation measures associated with
39 this operational framework. The long-term component of the BDCP comprises those actions
40 related to project operations under new isolated conveyance infrastructure, including the
41 construction of and operation of the infrastructure and the implementation of an array of

1 conservation measures.³ The actions that will be implemented during the near-term and long-
2 term periods will involve both covered activities and associated federal actions.

3 Other actions associated with the CVP and SWP are not within the scope of the BDCP. These
4 actions occur upstream of the Delta, outside of the BDCP Plan Area, and include the operations
5 of certain reservoirs and the diversion and delivery of certain water supplies. Although these
6 other activities are not addressed by the BDCP, the effect of the BDCP on those activities will be
7 analyzed and addressed in the joint biological opinion to be issued pursuant to the BDCP or in
8 subsequent biological opinions that cover project-related activities that are outside of the BDCP
9 Plan Area.

10 *Mirant Delta, LLC Power Plants*

11 The operation of Mirant's power plants, which are located in the cities of Pittsburg and Antioch
12 (referred to as the "Pittsburg Power Plant" and the "Contra Costa Power Plant" and collectively
13 as the "Delta Plants"), requires the diversion of water from the Delta. Mirant's generating units
14 burn natural gas and are cooled with Delta water. As described below, Mirant's current
15 operational parameters are set by (1) its Clean Water Act (CWA) National Pollution Discharge
16 Elimination System (NPDES) permits, which include requirements pursuant to section 316(b);
17 (2) incidental take permits issued by the National Marine Fisheries Service and U.S. Fish and
18 Wildlife Service pursuant to the Endangered Species Act; and (3) a Memorandum of
19 Understanding with the California Department of Fish and Game authorizing incidental take of
20 species listed under the California Endangered Species Act.

21 The BDCP covers those Mirant activities associated with the generation of power at its Pittsburg
22 and Contra Costa power plants. These activities involve either (1) current power generation
23 activities and water intake and discharge flows associated with those activities; or (2) recurrent
24 maintenance activities required to ensure continued proper operation of those existing facilities.

25 **4.2 Covered Activities**

26 The activities described in this section are considered to be "covered activities" under the BDCP.
27 Covered activities are those actions that are carried out by non-federal entities, such as DWR and
28 Mirant, and are expected to be covered by regulatory authorizations under section 10 of the ESA
29 and section 2835 of the NCCPA. Covered activities are distinguished from "associated federal
30 actions," which are those BDCP-related actions that are carried out, funded, or authorized by
31 Reclamation and will be authorized under section 7 of the ESA.

32 **4.2.1 Operations and Maintenance of Existing SWP Facilities**

33 This section describes covered activities carried out by DWR to operate and maintain the
34 existing SWP facilities in the Delta. These activities involve the daily operation of water
35 diversion, conveyance, and delivery systems, and appurtenant facilities within the BDCP Plan
36 Area. The near-term and long-term criteria and adaptive ranges set out in Chapter 3,

³ The activities related to the development of a tunnel/pipeline facility are included in the long-term component of the BDCP. As such, the period associated with the long-term component of the BDCP will likely overlap with the near-term period as development of a tunnel/pipeline facility will occur during the implementation of the near-term operational regime.

1 *Conservation Strategy*, establish parameters under which certain operations-related actions
2 identified in this chapter will be carried out.

3 The SWP's facilities within the BDCP Plan Area consist of the Clifton Court Forebay; Banks
4 Pumping Plant; Skinner Delta Fish Protective Facility; the installation, operation and removal of
5 the temporary barriers in the south Delta; the northern portion of the California Aqueduct; Barker
6 Slough Pumping Plant; and the eastern portions of the North Bay Aqueduct (Figures 4.1 and
7 4.2). These SWP facilities are used to export water from the south Delta (Banks Pumping Plant)
8 and from the north Delta (Barker Slough Pumping Plant) into canals and pipelines that carry it to
9 municipal and industrial (M&I) and agricultural water contractors in the San Francisco Bay Area
10 and Southern California. These facilities are integral components of the SWP and contribute to
11 the functional capacity of the overall system. This section describes these facilities, their
12 operational requirements, and the actions necessary to maintain their viability. The manner in
13 which these facilities are operated and maintained is not only integral to the proper functioning
14 of the water supply system, but intertwined with the actions in the BDCP Conservation Strategy
15 to provide for the conservation of the aquatic ecosystem and covered fish species.

16 The existing SWP facilities described in this section will continue to operate under both the near-
17 term and long-term components of the BDCP, but will be subject to different operating criteria
18 following completion of new water conveyance facilities. The BDCP near-term and long-term
19 operational criteria and adaptive operational ranges are described in Chapter 3, *Conservation*
20 *Strategy*, and include descriptions of operations of SWP facilities in the BDCP Plan Area.

21 The following descriptions of SWP-related covered activities are intended to be sufficiently
22 broad to cover all aspects of the development, operation, and maintenance of identified SWP
23 facilities that may potentially affect resources covered by this Plan, including covered species
24 and their habitats. The measures to address the effects of these covered activities on covered
25 resources are set out in the BDCP Conservation Strategy (see Chapter 3, *Conservation Strategy*).

26 ***Clifton Court Forebay***

27 *Background*

28 Water for the SWP is diverted into Clifton Court Forebay (CCF) and pumped at Banks Pumping
29 Plant (Banks). Clifton Court Forebay is a 31,000-acre-foot regulatory reservoir located in the
30 southwestern edge of the Delta, about 10 miles northwest of the City of Tracy. Inflows to the
31 Forebay from surrounding channels are controlled by radial gates, which are generally operated
32 based on the tidal cycle to reduce approach velocities, prevent scour in adjacent channels, and
33 minimize water level fluctuation in the south Delta by taking water in through the gates at times
34 other than low tide. When a large head differential (difference in water surface elevation) exists
35 between the outside and the inside of the gates, theoretical inflow can be as high as 15,000 cfs
36 for a short time.

37 *Activity*

38 See Chapter 3, *Conservation Strategy*, for description of BDCP near- and long-term operations
39 criteria and adaptive range for south Delta operations of the SWP and CVP to provide for
40 protection of covered fish species in conjunction with water conveyance and diversion. DWR is

1 seeking ESA section 10 and NCCPA section 2835 permits for all existing and future operations
2 and maintenance of Clifton Court Forebay.

3 **Harvey O. Banks Pumping Plant**

4 *Background*

5 The Banks Pumping Plant is in the south Delta, about 8 miles northwest of Tracy and marks the
6 beginning of the California Aqueduct. By means of 11 pumps, including two rated at 375-cfs
7 capacity, five at 1,130-cfs capacity, and four at 1,067-cfs capacity, the Banks Pumping Plant
8 provides the initial lift of water 244 feet into the aqueduct. The nominal capacity of the Banks
9 Pumping Plant is 10,300 cfs. The pumps can be operated at full capacity to enable diversions to
10 utilize power in off-peak periods.

11 *Activity*

12 Chapter 3, *Conservation Strategy*, includes a description of the near-term and long-term
13 operations criteria and adaptive ranges for south Delta operations of the SWP and CVP. These
14 measures have been designed to address the effect on covered fish species of water conveyance
15 and diversion actions associated with the Banks Pumping Plant. As such, the BDCP provides the
16 basis for federal and state regulatory authorizations under the ESA and NCCPA for coverage of
17 all existing and future operations and maintenance activities of the Banks Pumping Plant.

18 **John E. Skinner Delta Fish Protective Facility**

19 *Background*

20 The John E. Skinner Delta Fish Protective Facility is located at the head of the Intake Channel
21 that connects Clifton Court Forebay to the Banks Delta Pumping Plant. The Skinner Fish
22 Facility screens fish away from the pumps. Debris is directed away from the pumps by a 388-
23 foot-long trash boom. Fish are diverted from the intake channel into bypasses by a series of
24 metal louvers, while the main flow of water continues through the louvers and toward the pumps.
25 These fish pass through a secondary system of screens and pipes into seven holding tanks, where
26 they are later counted and recorded. The salvaged fish are then returned to the Delta in
27 oxygenated tank trucks.

28 *Activity*

29 See Chapter 5, *Effects Analysis*, for a description of the level of take associated with the
30 operations of the Skinner Fish Facility. DWR is seeking ESA section 10 and NCCPA section
31 2835 permits for all existing and future operations and maintenance of the Skinner Fish Facility
32 not otherwise restricted by the BDCP Conservation Strategy.

33 **Barker Slough Pumping Plant and North Bay Aqueduct**

34 *Background*

35 The Barker Slough Pumping Plant diverts water from Barker Slough into the North Bay
36 Aqueduct (NBA) for delivery in Napa and Solano counties. The NBA intake is located

1 approximately 10 miles from the mainstem Sacramento River at the end of Barker Slough. The
2 maximum pumping capacity is 175 cfs (pipeline capacity). During the last few years, daily
3 pumping rates have ranged between 0 and 140 cfs. Each of the 10 NBA pump bays is
4 individually fitted with a positive barrier fish screen consisting of a series of flat, stainless steel,
5 wedge-wire panels with a slot width of 3/32 inch. This configuration is designed to exclude fish
6 25 millimeters (mm) or larger from being entrained. The bays tied to the two smaller units have
7 an approach velocity of about 0.2 ft/sec. The larger units were designed for a 0.5-ft/sec approach
8 velocity, but actual approach velocity is about 0.44 ft/sec. The screens are routinely cleaned to
9 prevent excessive head loss, thereby minimizing increased localized approach velocities.

10 *Activity*

11 DWR is seeking ESA section 10 and NCCPA section 2835 permits for all existing and future
12 operations and maintenance of the Barker Slough Pumping Plant not otherwise restricted by the
13 BDCP operating criteria.

14 **State Water Project Diversions**

15 *Background*

16 The amount of water delivered by the SWP in any year has been and will continue to be variable,
17 but in any year, will be equal to the amount of water that is hydrologically available and that can
18 be diverted under current contractual rights consistent with the terms and conditions of the
19 BDCP and existing permits and regulations. SWP “project water” is water made available for
20 delivery to the contractors by the project conservation and transportation facilities included in the
21 system. Under existing contract conditions, DWR is currently (2010) obligated to make 4.167
22 MAF/year of water available to its contractors, except under certain conditions specified in the
23 contract, including shortage of supply availability, under which a lesser amount may be made
24 available. The obligation incrementally increases to a maximum amount of 4.173 MAF/year in
25 2021. This quantity may be exceeded if DWR determines surplus water is available above and
26 beyond that needed to satisfy all regulations, permits, and operational requirements.

27 The California Water Code requires the State to allow the use of SWP facilities to convey non-
28 Project water as long as the conveyance will not interfere with SWP operations. During drier
29 years, conveyance capacity is available in SWP facilities for the transfer of water by other
30 entities. Non-Project water for Drought Water Banks, Dry Water Purchase Programs, and
31 individual transfers has been conveyed through SWP facilities in the past and is expected to
32 continue into the future. SWP facilities are also used to support groundwater banking programs,
33 such as the Semitropic Water Banking and Exchange Program.

34 *Activity*

35 Chapter 3, *Conservation Strategy*, includes a description of the near-term and long-term
36 operations criteria and adaptive ranges for the SWP and CVP under the BDCP. These measures
37 have been designed to address the effect on covered fish species of water conveyance and
38 diversion actions associated with the SWP and CVP. As such, the BDCP provides the basis for
39 federal and state regulatory authorizations under the ESA and NCCPA for coverage of all
40 existing and future diversion activities of the SWP in the BDCP Plan Area.

1 **Temporary Barriers in the South Delta**

2 **Background**

3 The South Delta Temporary Barriers Project consists of four barriers across south Delta channels
4 for the purpose of benefiting San Joaquin River fall-run Chinook salmon by keeping them away
5 from the export facilities and for the purpose of benefitting southern Delta agricultural diverters
6 by increasing water levels, improving circulation, and improving water quality. The existing
7 South Delta Temporary Barriers Project consists of the annual installation and removal of
8 temporary barriers at the following locations:

- 9 • Middle River near Victoria Canal, about 0.5 mile south of the confluence of Middle
10 River, Trapper Slough, and North Canal;
- 11 • Old River near Tracy, about 0.5 mile east of the Delta-Mendota Canal intake;
- 12 • Grant Line Canal near Tracy Boulevard Bridge, about 400 feet east of the Tracy
13 Boulevard Bridge; and
- 14 • At the Head of Old River (in Old River near its divergence from the San Joaquin River).

15 The barriers on Middle River, Old River near Tracy, and Grant Line Canal are tidal control
16 facilities composed of rock and gated culverts designed to improve water levels and circulation
17 for agricultural diversions and are in place during the growing season.

18 **Activity**

19 These barriers will likely continue to be utilized in the near-term in conjunction with the BDCP
20 near-term conservation measures. Long-term use of the barriers will be evaluated based on
21 performance and need.

22 A rock barrier may be installed during the fall at the Head of Old River to improve flow quality
23 for salmon migration in the San Joaquin River. In the past, the barrier has been installed at the
24 direction of the Department of Fish and Game.⁴ The objective of the barrier is to improve
25 dissolved oxygen levels by reducing the amount of flow diverted into Old River and, therefore,
26 keeping more flow moving downstream in the San Joaquin River. A non-physical or physical
27 (rock) barrier may also be installed at the Head of Old River in the spring. This barrier would be
28 designed to discourage salmonids migrating downstream in the San Joaquin River from entering
29 Old River and being exposed to the effects of the export pumps. Since 2009, a non-physical
30 barrier utilizing sound, light, and a “bubble curtain” has been tested at this location in the spring
31 to determine its effectiveness at discouraging fish passage. Depending upon the observed
32 effectiveness of this barrier under various operational conditions, its installation may continue as
33 part of Conservation Measure number 7 (*CM7 Non-physical Fish Barriers* (see Chapter 3,
34 *Conservation Strategy*)). If the monitoring program indicates that the non-physical barrier is not
35 effective at addressing passage concerns relating to the out-migrating salmonids under certain

⁴ The Department of Fish and Game has been responsible for directing DWR to install the fall barrier. Both DWR and DFG monitor the dissolved oxygen levels in the Stockton Deep Water Ship Channel. If dissolved oxygen is at a level that inhibits or prevents salmon from migrating up the San Joaquin River, then DFG directs DWR to install the barrier. This is a covered activity under BDCP and, therefore, can continue on into the future.

1 operational conditions, a rock barrier may be tested as an alternative means of minimizing fish
2 passage into Old River.

3 ***Maintenance and Monitoring Activities***

4 ***Background***

5 Maintenance activities are covered activities under the BDCP. Maintenance activities consist of
6 routine actions, including replacement of facilities, necessary to maintain the capacity and
7 operational features of the existing water diversion and conveyance facilities, as described in this
8 chapter, including Banks Pumping Plant, Clifton Court Forebay, the Temporary Barriers Project,
9 Barker Slough Pumping Plant, North Bay Aqueduct, and Skinner Fish Facility. Maintenance and
10 replacement activities include canal maintenance; placement of riprap for bankline protection
11 and erosion control; vegetation management and weed control; operation and maintenance of
12 electrical power supply facilities; and routine maintenance, including repair and replacement, as
13 needed to ensure continued operations of facility or system components.

14 Routine maintenance of the Fremont Weir and Yolo Bypass are covered activities. These
15 activities occur under current maintenance practices. Vegetation maintenance activities may
16 include mowing, discing, livestock grazing, dozing, spraying, and/or hand-cutting of young
17 willow groves, cottonwoods, arundo brush, debris, and young selected oak trees. Trees with a
18 trunk diameter of four inches or greater may be pruned up six feet from the ground. Clearing of
19 areas will be done in stripes to open areas for water flow and to avoid islands and established
20 growth. Sediment removal of approximately one million cubic-yards (MCY) within one mile of
21 the weir can be reasonably expected to occur on an average of approximately every five years
22 based on recent maintenance history. On a non-routine but periodic basis, sediment will be
23 removed from the Fremont Weir area using graders, bulldozers, excavators, dump trucks, etc.
24 Where feasible, work will be conducted under dry conditions; if necessary some dredging may
25 be required to maintain connection along the deepest part of the channel for fish passage. Where
26 agreements can be made with landowners, sediment may be disposed of on properties in the
27 immediate vicinity of the Fremont Weir area. It may also be used as source material for levee or
28 restoration projects, or otherwise beneficially reused.

29 Monitoring activities for the operation of the SWP are included under BDCP covered activities.
30 This includes water quality and other SWP monitoring activities. For BDCP fishery and other
31 biological monitoring activities see section 4.2.7 *Monitoring and Research Program* below.
32 DWR's Division of Operations and Maintenance conducts monitoring of chemical, physical and
33 biological parameters to evaluate conditions of concern for drinking water, recreation, and fish
34 and wildlife. Fish monitoring may also be conducted by DWR for the Temporary Barriers
35 Project.

36 ***Activity***

37 All SWP maintenance and monitoring described in this section that could affect species or
38 modify critical habitat protected under ESA or CESA are covered activities, and the effects of
39 those activities are addressed by the BDCP (see Chapter 3, *Conservation Strategy* and Chapter 5,
40 *Effects Analysis*).

1 **4.2.2 Power Generation Water Use - Mirant Delta, LLC**

2 Mirant Delta's covered activities are those activities associated with the generation of power at its
3 Pittsburg and Contra Costa power plants (the "Delta Plants"). These activities can be divided
4 into two categories: 1) current power generation activities, and water intake and discharge flows
5 associated with those activities; and 2) recurrent maintenance activities required to ensure
6 continued operation of those existing facilities.

7 ***Existing Plants Operation***

8 ***Background***

9 The Pittsburg Power Plant is located on the southern shore of Suisun Bay near Pittsburg,
10 California (Figure 4.1), and the Contra Costa Power Plant is located 12 miles upstream on the
11 southern bank of the San Joaquin River near Antioch, California (Figure 4.1).

12 The Delta Plants have a total generating capacity of 2,090 gross megawatts (1,985 net
13 megawatts). Mirant's generating units burn natural gas and are designed to be cooled by water
14 from the Sacramento-San Joaquin River Delta. Cooling water is drawn into the plants through
15 9.5 mm (3/8 inch) screens, pumped to condensers, used to cool spent steam and then discharged
16 immediately back into the Delta. Source waters for the Delta Plants' cooling water systems are
17 characteristic of this part of the Bay-Delta that separates the upstream, freshwater Delta from the
18 downstream, saltwater bays.

19 **PITTSBURG POWER PLANT**

20 The Pittsburg Power Plant (PPP) consists of seven natural gas-fired generating units, four of
21 which have been retired. PPP Units 5&6 were built in 1960 and 1961, respectively, and generate
22 a total of 660 gross megawatts (gMW) of power. PPP Unit 7 was built in 1972 and generates
23 740 gMW. Cooling water for the PPP is withdrawn from Suisun Bay through two adjacent
24 shoreline intake structures. Units 5&6, both once-through cooled units, are each serviced by two
25 variable frequency circulating water pumps (CWP) that withdraw water from the Units 5&6
26 intake structure. Each pump has a maximum design flow of 115.6 million gallons per day
27 (MGD) (354.7 acre-feet (AF)/day) or 231.1 MGD (709.3 AF/day) per unit. The approach water
28 velocity in front of the bar racks can range from 0.5 to around 0.2 feet per second depending
29 upon how much electric generation is needed and the number of the variable frequency pumps in
30 operation. Unit 7, which is equipped with two mechanical-draft cooling towers and a large
31 cooling water canal, withdraws make-up water through the Units 1-7 intake structure. Unit 7's
32 closed-cycle system uses up to 43.6 MGD (133.9 AF/day) of make-up water.

33 In addition to the Units 5-7 cooling water intake requirements, the PPP withdraws water from the
34 Units 1-4 intake structure for station water supplies, for intermittent intake screen washing, and
35 for fire suppression purposes. At maximum operation, these additional uses account for
36 approximately 43.6 MGD (133.7 AF/day). The total current design flow for all PPP operations
37 is approximately 549.4 MGD (1,686.2 AF/day).

1 **CONTRA COSTA POWER PLANT**

2 The Contra Costa Power Plant (CCPP) consists of seven natural gas-fired generating units, five
3 of which have been retired. Units 6&7 were built in 1964 and generate a total of 690 gMW of
4 power. Units 6&7 are equipped with once-through cooling which utilizes water withdrawn from
5 the San Joaquin River. Units 6&7 are each serviced by two variable frequency circulating water
6 pumps (CWP) that each have a maximum design flow of 152,800 gpm, or 220 MGD (675
7 AF/day). The total design flow for both Unit 6 and Unit 7 is approximately 305,600 gpm, or
8 440 MGD (1,351 AF/day). The approach water velocity in front of the bar racks can range from
9 0.6 to around 0.2 feet per second depending upon how much electric generation is needed and
10 the number of the variable frequency pumps in operation.

11 In addition to the Unit 6 and Unit 7 cooling water intake requirements, the CCPP utilizes water
12 for station water supplies, for intermittent intake screen washing, and for fire suppression
13 purposes. At maximum operation, these additional uses account for approximately 22 MGD
14 (67.5 AF/day). The total current design flow for all CCPP operations is approximately
15 462 MGD (1,418 AF/day).

16 **VARIABLE FREQUENCY DRIVE (VFD) CIRCULATING WATER PUMP OPERATIONS**

17 The circulating water pumps at CCPP Units 6&7 and PPP Units 5-6 are mixed flow vertical
18 centrifugal pumps equipped with A-C induction motor drives. The drives have been modified to
19 utilize VFD controls, as well as to operate at full rated speed. The VFD controls provide a
20 means to vary drive speed by varying frequency. For a centrifugal pump, flow is proportional to
21 pump speed. Therefore as frequency and drive/pump speed are reduced, pump flow is also
22 reduced proportionally (i.e., 50% pump speed => 50% pump flow).

23 When operating in VFD mode, the circulating water pump speed/flow is typically at its
24 minimum level when the unit is at minimum load. The minimum circulating water pump
25 speed/flow is limited by both the pump and motor design and the system head requirements. For
26 PPP Units 5&6 and CCPP Units 6&7 minimum flow is 50% of design and minimum load is
27 ~25–45 MW. As unit load increases, pump speed and flow are increased in accordance with unit
28 conditions. Maximum circulating water speed/flow, 95–100% of design, is typically reached at
29 ~90–145 MW for PPP Units 5&6 and CCPP Units 6&7. River water temperature, tide,
30 condenser vacuum, steam flow, etc., all have an effect on circulating water flow requirements.

31 **CURRENT ACTUAL OPERATIONAL COOLING WATER FLOWS**

32 Actual flow rates at the Delta Plants have steadily decreased in recent years to be consistently
33 substantially below all maximum permitted flow limits. Capacity utilization rates (the ratio
34 between the annual net generation of power and the total net capability of the facility to generate
35 power) at the Plants have steadily declined in recent years, and intake flows have correspondingly
36 decreased (Table 4.1). While the California Independent System Operator (CAISO) requires that
37 the Delta Plants be available at any time during the year, the Delta Plants are primarily used during
38 California's peak energy demand periods, particularly in the crucial summer months.

Table 4.1. Electrical capacity utilization and cooling water flows for CCPP and PPP from 2004 to 2008.

<i>Plant/Year</i>	<i>Capacity Utilization (MWh/(MW Capacity * hours of generation)</i>			<i>Combined Annual Cooling Water Flows (MG/yr)</i>	<i>Combined Annual Cooling Water Flows (million AF/yr)</i>
	Unit 6	Unit 7		Units 6&7	Units 6&7
CCPP					
2004	4.1	21.7		60,926	0.19
2005	1.2	10.1		29,874	0.09
2006	0.8	3.9		15,641	0.05
2007	1.4	3.3		12,879	0.04
2008	1.9	3.4		18,004	0.06
PPP	Unit 5	Unit 6	Unit 7	Units 5&6	Units 5&6
2004	24.0	20.8	9.5	71,751	0.22
2005	12.5	7.3	1.8	34,710	0.11
2006	7.7	5.3	1.4	25,112	0.08
2007	2.7	2.6	0.8	11,562	0.04
2008	2.3	2.4	0.8	14,859	0.05

1 The remaining PPP units (Units 5-7, of which Units 5-6 use once-through cooling and Unit 7
2 uses closed-cycle cooling) are currently contracted through a tolling agreement with PG&E
3 through the end of 2010. Over the course of 2010, Mirant Delta will determine whether the PPP
4 units (1) will be retired, (2) will continue to operate for a certain term in their existing
5 configuration followed by retirement (as at CCPP Units 6-7 discussed below), or (3) will
6 continue to operate for a certain term with retrofits to reduce or eliminate the use of once-through
7 cooling. Mirant Delta anticipates that, under any of these scenarios, capacity utilization at the
8 PPP units will be consistent with the last five years of operations and will remain in the low
9 single digits, with the units being called on to run for reliability purposes primarily in August and
10 September.

11 The State Water Resources Control Board recently issued its statewide once-through cooling
12 policy which provides for the gradual phase-out of once-through cooled units throughout
13 California and includes a compliance due date of 2017 for the PPP. Independent of ESA/CESA
14 requirements, Mirant Delta's once-through cooled units will be required to comply with this
15 policy.

16 Mirant Delta entered into a tolling agreement with PG&E in 2009 providing for the continued
17 operation of the remaining CCPP units (Units 6-7) until April 30, 2013, at which time Mirant Delta
18 will permanently retire CCPP Units 6-7, the only remaining once-through cooled units at the
19 CCPP. The CCPP units are called on to operate for reliability purposes, primarily in August and
20 September, and capacity utilization rates have been and are anticipated to continue to be in the low
21 single digits.

22 In addition to once-through cooling flows, Mirant discharges process wastewater and stormwater
23 (quantity and quality of discharges are subject to permits issued by the State Water Resources
24 Control Board and San Francisco and Central Valley Regional Water Quality Control Boards).

25 Mirant's operations are constrained by (1) its Clean Water Act National Pollution Discharge
26 Elimination System (NPDES) permits and specifically by Clean Water Act section 316(b) of the
27 federal Clean Water Act; (2) incidental take permits issued by the National Marine Fisheries
28 Service and U.S. Fish and Wildlife Service pursuant to the Endangered Species Act; (3) a
29 Memorandum of Understanding with the California Department of Fish and Game authorizing

1 incidental take of species listed under the California Endangered Species Act; and (4) regulatory
2 requirements imposed by federal and state energy agencies. These independent regulatory
3 constraints may alter Mirant's covered activities for the purposes of the BDCP in both the short-
4 term and long-term.

5 *Activity*

6 Mirant Delta, LLC is seeking ESA section 10 and NCCPA section 2835 permits for all existing
7 and future operations and maintenance of the CCPP and PPP not otherwise restricted by BDCP
8 operating criteria.

9 **Recurrent Plant Maintenance and Modification Activities and Monitoring Activities**

10 *Maintenance Dredging, Equipment Maintenance, Modifications and De-commissioning,*
11 *and Levee and Flood Control Maintenance*

12 Maintenance and modification activities include those routine activities that maintain the
13 capacity and operational features of the existing power generation facilities at the Delta Plants
14 described above. These activities include periodic maintenance dredging in front of and in the
15 plant cooling water intake structures to remove naturally occurring accumulated sediments to
16 ensure that the approach velocity of cooling water entering the intake structure remains relatively
17 uniform across the intake screen and as close to design levels as possible, and to prevent undue
18 damage to the facility from sediment in the cooling water and the related abrasion and wear of
19 power plant equipment, such as condenser tubes and circulating water pumps. Dredging is also
20 sometimes required around the docks and in the discharge outfalls to remove the sediment
21 buildup so that these structures can function and operate as designed. These activities also
22 include recurrent equipment maintenance and modifications (such as shoreline and pier
23 maintenance, maintenance and repair of all improvements, infrastructure, roads, electrical
24 facilities, underground linear facilities, vegetation management, etc.), as well as modifications to
25 existing facilities and infrastructure as needed to ensure continued power generation; levee
26 maintenance (such as placement of riprap for shoreline protection and erosion control) as needed
27 to protect the power generation facilities; and flood control maintenance (such as maintenance of
28 Willow Creek at the PPP) as needed. As existing power generation units are retired, de-
29 commissioning activities may include demolition and/or removal of improvements and fixtures
30 as needed.

31 *Aquatic Studies & Covered Species Monitoring*

32 Mirant Delta is conducting, and will recurrently conduct, aquatic and covered species studies and
33 monitoring, specifically involving data collection in the vicinity of the plants, in front of the
34 intake and outfall structures, and within the cooling water system.

35 **4.2.3 New Water Facilities Construction, Operations and Maintenance**

36 *[Note to reviewers: The tunnel/pipeline conveyance facility is described here as the new BDCP*
37 *conveyance approach to allow for dual operations of the new north and existing south Delta*
38 *diversions, however, it has not been decided if the conveyance facility would be a tunnel/pipeline*
39 *or, alternatively, a canal facility.]*

1 **Tunnel/Pipeline Facility Construction and Operations**

2 **Background**

3 DWR is planning to construct new diversion and conveyance facilities that will be designed and
4 operated to improve protections for fish by bringing water from the Sacramento River around the
5 Delta to the existing water export pumping plants in the south Delta. This new tunnel/pipeline
6 facility would allow for reductions in diversions from the existing SWP and CVP south Delta
7 facilities and hence reduced entrainment of covered fish species. For a more detailed description
8 of the biological benefits of the tunnel/pipeline see Chapter 3, *Conservation Strategy*. The new
9 facility will include five intake structures located on the Sacramento River between Freeport and
10 Courtland. These intakes will be fitted with state-of-the-art positive barrier fish screens. The
11 conveyance would consist of a tunnel/pipeline system that will convey water diverted from the
12 Sacramento River to a new regulating forebay connected to the existing Banks and Jones
13 pumping facilities. The conveyance would follow an alignment generally through the central
14 portion of the Delta to a new forebay located adjacent to and south of the existing Clifton Court
15 Forebay. Water would be conveyed to the existing Banks and Jones pumping plants serving the
16 SWP and CVP, respectively. The tunnel/pipeline system would improve protections for water
17 supplies from flood, earthquake, and sea level rise.

18 The system design would include:

- 19 • Five intake facilities with fish screens and pumping plants
- 20 • 8 miles of pipeline (23' and 33' inside diameter) to convey water from intakes to an
21 Intermediate Forebay
- 22 • 750-acre Intermediate Forebay and an intermediate pumping plant
- 23 • 35 miles of twin pipelines (33' inside diameter each) connecting the Intermediate
24 Forebay to the Byron Tract Forebay
- 25 • 630-acre Byron Tract Forebay
- 26 • 6 pump stations, surge towers, and gravity bypass system

27 Other actions necessary to support the development and operation of a new tunnel/pipeline
28 facility are covered under the BDCP. They include activities to improve local drainage systems
29 affected by the new conveyance infrastructure, upgrade existing utilities and develop new utility
30 infrastructure, establish temporary construction staging sites, install temporary and permanent
31 roads, and dispose of spoils on certain sites. More detail on specific features of the
32 tunnel/pipeline facility is provided in Appendix XX.

33 New intake and conveyance facilities specifications are summarized in Table 4.2.

Table 4.2. Summary of Tunnel/Pipeline Facility Physical Characteristics¹

Feature Description	Approximate Characteristics
Overall Project	
Conveyance Capacity (cfs)	15,000 cfs
Overall Length (miles)	47 miles
Intake Facilities	
Number of In-River-Screened Intakes	5 intakes
Flow Capacity at Each Intake (cfs)	3,000 cfs
Intake Pumping Plants	
6 Pumps per Intake plus one spare, Capacity per Pump (cfs)	500 cfs
Total Dynamic Head (ft)	30 to 57ft
Total Electric Load (MW)	78 MW
Pipelines	
Pipeline #1 connecting Intake #1 to Pipeline #2, maximum flow 3,000 cfs	
Pipeline Length (ft)	16,600 ft
Number of Pipeline Bores; Number of Shafts (total)	1 bores; 2 shafts
Pipeline Finished Inside Diameter (ft)	23 ft
Pipeline #2 connecting Intakes #1, 2, and 3 to Intermediate Forebay, maximum flow 9,000 cfs	
Pipeline Length (ft)	26,150 ft
Number of Pipeline Bores; Number of Shafts (total)	1 bores; 2 shafts
Pipeline Finished Inside Diameter (ft)	33 ft
Pipeline #3 connecting Intermediate Pumping Plant to Byron Tract Forebay, maximum flow 15,000 cfs	
Pipeline Length (ft)	185,000 ft
Number of Pipeline Bores; Number of Shafts (total)	2 bores; 14 shafts
Pipeline Finished Inside Diameter (ft)	33 ft
Intermediate Forebay	
Water Surface Area (acres)	750 acres
Active Storage Volume (AF)	5,250 AF
Intermediate Pumping Plant	
In Reach 2, at southern end of Intermediate Forebay	
Number of Pumps, Capacity per Pump (cfs)	10 at 1,500 (high head) 6 at 1,500 (low head)
Total Dynamic Head (ft)	0 to 90 ft
Total Electric Load (MW)	142 MW
Byron Tract Forebay	
Water Surface Area (acres)	630 acres
Active Storage Volume (AF)	4,300 AF
Power Requirements	
Total Conveyance Electric Load (MW)	230 MW
Notes: 1. Note to reviewers: For purposes of the Effects Analysis. Additional evaluations of different configurations including sizing are in progress.	

1 Chapter 3, *Conservation Strategy*, includes a description of the long-term operations criteria and
2 adaptive ranges for SWP and CVP with dual operations, including the new intakes and
3 tunnel/pipeline facilities. These measures have been designed to minimize the potential effects
4 of water conveyance and diversion actions associated with the new intakes and tunnel/pipeline
5 facilities on covered fish species and their habitat.

6 INTAKE, SCREEN, AND TUNNEL/PIPELINE FACILITIES MAINTENANCE ACTIVITIES

7 *[Note to reviewers: Details of the tunnel/pipeline maintenance requirements have not yet been*
8 *finalized by DWR.]*

9 The proposed intake facilities will require routine or periodic adjustment and tuning to ensure
10 operations are managed consistent with design intentions. Facility maintenance includes
11 activities such as painting, cleaning, repairs, and other routine tasks that ensure the facilities are
12 operated in accordance with design standards after construction and commissioning. Activities
13 will involve performing routine, preventive, predictive, scheduled, and unscheduled maintenance
14 aimed at preventing equipment/facility failure or deterioration.

15 Continuous general inspections will be important for monitoring and logging performance;
16 recording the history of facility conditions and deterioration, and preventing mechanical and
17 structural failures of project elements. Sediment removal will be carried out through suction
18 dredging, mechanical excavation, and dewatering to remove sediment buildup. If large debris is
19 found to have accumulated around intakes, removal would require underwater diving crews,
20 boom trucks or rubber wheel cranes, and possibly a small barge and crew to rig the leads to the
21 debris. While cleaning frequency will need to be varied for screen operations commensurate
22 with debris load conditions in the river, the continuous traveling brush mechanisms, or other
23 screen cleaning technologies applied, are expected to maintain a relatively clean screen face and
24 adequate open area. Over time, biofouling can occlude the screens and jeopardize function. The
25 key design provision for intake facilities is that all mechanical elements can be removable from
26 the top surface for convenience of inspection, cleaning, and repairs, as needed. The intakes will
27 feature top-side gantry crane systems for removal and insertion of screen panels, louver
28 assemblies, and bulkheads. It is expected that all panels will require annual removal (at a
29 minimum) for pressure washing. Additionally, individual intake bays will require dewatering
30 (one pair at a time) for inspection and assessment of biofoul growth rates. Dewatering is
31 accomplished by closing off portals with pre-fabricated bulkheads. Metalwork in intakes is
32 expected to consist of plastics and austenitic steels (stainless); therefore, corrosion is not
33 expected to be detrimental to the life of the facilities. Maintenance associated with these systems
34 consists of replacing sacrificial (zinc) anodes at multi-year intervals.

35 Impact damage incurred by the intake facilities (such as boat collisions, debris impact, stone and
36 sediment abrasion, etc.) may require repairs.

37 The only systems associated with the intakes involving power-driven and routinely moving parts
38 are the screen cleaning systems and gantry crane hoist systems. Lubrication of bearings,
39 continuity checks of limit/torque switches, and periodic inspections of equipment per
40 manufacturer recommendations are the primary O&M tasks expected for these systems. Strip
41 brushes for the screen cleaning systems will need replacement every several years.

1 Maintenance would be needed for the intake pumping plants, sedimentation basins, and solids
2 lagoons. This includes service based on a schedule recommended by the manufacturers, mussel
3 and solids removal, and checking and replacing worn parts. Major equipment repairs and
4 overhauls will be conducted at a centralized maintenance shop. Routine site maintenance would
5 include landscape maintenance, trash collection, and outdoor lighting repair or replacement.

6 Some of the critical considerations in terms of tunnel/pipeline maintenance will include
7 evaluating whether the tunnel/pipeline needs to be taken out of service for inspection and, if so,
8 how frequently this will be required. Typically, new water conveyance pipelines are inspected at
9 least every 10 years for the first 50 years and more frequently after 50 years of age.

10 Forebay maintenance considerations would include regular harvesting of pond weed to maintain
11 flow and forebay capacity, the installation of automatic trash raking equipment and disposal
12 facilities, and potential sediment dredging approximately every 50 years. Maintenance
13 requirements for the forebay embankments would include control of vegetation and rodents,
14 embankment repairs in the event of island flooding and wind wave action, and monitoring of
15 seepage flows. Maintenance requirements for the spillway would include the removal and
16 disposal of any debris blocking the outlet culverts. Debris in the stilling basin would also have to
17 be removed to ensure normal water flow through outlet culverts.

18 Additional activities may include maintenance of: powerlines (insulator washing and routine
19 tower/pole maintenance and replacement) and interconnection substations; permanent roads and
20 fencing; pipelines that could require excavation; back-up power supplies (e.g., testing); general
21 buildings and facilities; and any permanent marine facilities such as barge uploading facilities
22 that provide access to tunnel/pipeline shaft locations (may require localized dredging and other
23 maintenance work, such as painting, decking replacement/repair, and removing barnacles).

24 *Activity*

25 All maintenance of the new intakes, screens, pumps, and conveyance facilities described in this
26 section are covered activities and the effects of those activities are addressed by the BDCP (see
27 Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*). DWR is seeking ESA section
28 10 and NCCPA section 2835 permits for all maintenance of these new facilities not otherwise
29 restricted by the BDCP Conservation Strategy.

30 ***Fremont Weir and Yolo Bypass Improvements and Maintenance***

31 *Background*

32 The purpose of this activity is to modify the Fremont Weir and Yolo Bypass and operate the
33 Fremont Weir to increase the availability of floodplain habitat for spawning and rearing for
34 covered fish species, enhance food production within and downstream of the Yolo Bypass, and
35 improve fish passage within and nearby the Yolo Bypass (see *CM14 Yolo Bypass Fish Habitat*
36 *Improvements* in Chapter 3, *Conservation Strategy*). Specifically, the Fremont Weir and Yolo
37 Bypass will be modified and operated to (1) improve rearing and spawning habitat for covered
38 fish species; (2) provide for a higher frequency and duration of inundation of the Yolo Bypass;
39 and (3) improve fish passage in the Yolo Bypass, Putah Creek, and past the Fremont and
40 Sacramento weirs.

- 1 Nine physical modifications to the Fremont Weir and Yolo Bypass are proposed to achieve the
2 foregoing purposes (additional details may be found in Chapter 3):
- 3 1. A notch will be created in the Fremont Weir and a connecting channel constructed to
4 reduce the elevation of the existing weir. These actions will include the addition of new
5 operable gates on the weir that will allow for the control of the timing, duration, and
6 frequency of inundation of the Yolo Bypass during non-flood stage periods of the
7 Sacramento River.
 - 8 2. A deep fish passage channel will be constructed. To enhance adult fish passage at
9 Sacramento River stage below 17.5 feet, the bottom elevation of the “inundation
10 channel,” a much smaller section of the Fremont Weir will be removed and the soil
11 beneath it will be excavated to an elevation of 11.5 feet (NAVD88). The remaining
12 notch will be fitted with operable “fish passage gates” that will allow controlled flow into
13 the Yolo Bypass when the Sacramento River stage is between 11.5 and 17.5 feet
14 (NAVD88). A deeper “fish passage channel” will be excavated to convey water from the
15 Sacramento River to the new fish passage gates, and from the fish passage gates to the
16 Tule Canal to convey water from the Sacramento River, through the gates, and to the
17 Tule Canal.
 - 18 3. The Yolo Bypass will be modified. Grading, removal of existing berms, levees, and
19 water control structures, construction of berms or levees, re-working of agricultural
20 delivery channels, and earthwork or construction of structures to reduce Tule Canal/Toe
21 Drain channel capacities will occur to the extent necessary to improve the distribution
22 (e.g., wetted area) and hydrodynamic characteristics (e.g., residence times, flow ramping,
23 and recession) of water moving through the Yolo Bypass.
 - 24 4. The Fremont Weir fish ladder will be replaced. The existing Fremont Weir Denil fish
25 ladder will be removed and replaced with new experimental fish passage facilities
26 designed to allow for the effective passage of adult salmonids from the Yolo Bypass past
27 the Fremont Weir and into the Sacramento River when the river overtops the weir.
 - 28 5. Experimental sturgeon ramps will be installed. Experimental ramps will be constructed
29 at the Fremont Weir to allow for the effective passage of adult sturgeon and lamprey
30 from the Yolo Bypass over the Fremont Weir and into the Sacramento River when the
31 river overtops the weir by approximately 3 feet.
 - 32 6. The existing Fremont Weir stilling basin will be modified. Modifications will be made to
33 the existing Fremont Weir stilling basin to ensure that the basin drains sufficiently into
34 the deep fish passage channel. Effective drainage of the stilling basin will prevent
35 stranding of juvenile and adult fish that are attracted to pooled water in the stilling basin
36 during drainage of the floodplain.
 - 37 7. Improvements will be made to Sacramento Weir to reduce leakage and therefore reduce
38 attraction of fish from the Yolo Bypass to the weir. This action may require excavation
39 of a channel to convey water from the Sacramento River to the Sacramento Weir and
40 from the Sacramento Weir to the Tule Canal/Toe Drain, construction of new gates at a
41 portion of the weir, and minor modifications to the stilling basin of the weir to ensure
42 proper basin drainage.

- 1 8. Improvements will be made to the Tule Canal/Toe Drain (this includes redesigning
2 Lisbon Weir to improve fish passage while maintaining or improving water capture
3 efficiency for irrigation).
- 4 9. Lower Putah Creek will be realigned to improve upstream and downstream passage of
5 Chinook salmon and steelhead in Putah Creek, and floodplain habitat will be restored to
6 provide benefits of seasonal floodplain habitat.

7 **MAINTENANCE OF FREMONT WEIR AND YOLO BYPASS IMPROVEMENTS**

8 *[Note to reviewers: The specific location of the vegetation maintenance activities will be*
9 *identified in the next draft of this chapter.]*

10 The frequency and spatial extent of vegetation maintenance activities for the existing Fremont
11 Weir and Yolo Bypass described above under section 4.2.1 *Operations and Maintenance of*
12 *Existing SWP Facilities*, may be increased or changed in association with implementing the
13 Fremont Weir and Yolo Bypass improvement projects under *CM14 Yolo Bypass Fish Habitat*
14 *Improvements* (Chapter 3 *Conservation Strategy*), once implemented. Furthermore, an
15 additional one million cubic yards every other year of sediment removal is anticipated as a
16 conservative estimate of additional sediment management. On a non-routine but periodic basis,
17 sediment will be removed from the Fremont Weir project area using graders, bulldozers,
18 excavators, dump trucks, and other appropriate mechanisms. Where feasible, work will be
19 conducted under dry conditions. If necessary, some dredging may occur to maintain connection
20 along the deepest part of the channel to maintain adequate fish passage. Where agreements can
21 be made with landowners, sediment may be disposed of on properties in the immediate vicinity
22 of the Fremont Weir area. These spoils may also be used as source material for levee or
23 restoration projects, or other beneficial purposes.

24 **Activity**

25 All activities related to the construction, maintenance, replacement, and operations of the
26 facilities described in this section are covered by the BDCP. In addition, construction of facilities
27 necessary to provide electrical power to these facilities will also be covered by the Plan. The
28 operations of the new Fremont Weir gates under the near- and long-term criteria and adaptive
29 range as described in Chapter 3, *Conservation Strategy*, are also covered by the BDCP.

30 **North Bay Aqueduct Alternative Intake Project**

31 **Background**

32 The BDCP will cover all operational components of the North Bay Aqueduct Alternative Intake
33 Project. The project includes an additional intake on the Sacramento River that will operate in
34 conjunction with the existing North Bay Aqueduct intake at Barker Slough (described in Section
35 4.2.1, *Operations and Maintenance of Existing SWP Facilities*). The project would be used to
36 accommodate projected future peak demand of up to 240 cfs. The construction of any new
37 facilities (any intakes, pipelines, and supporting facilities) associated with the North Bay Aqueduct
38 Alternative Intake Project is not covered under the BDCP. Consequently, any such state and/or
39 federal regulatory compliance requirements that would be applicable to the development of the
40 project would be addressed through processes separate and apart from the BDCP.

1 Combined operations of a new intake on the Sacramento River and the existing intake at Barker
2 Slough would be included under BDCP covered activities for future peak demand of up to
3 240cfs. Operations of the North Bay Aqueduct Sacramento River intake will conform, in
4 combination with the new BDCP intake facilities on the Sacramento River, to the water
5 operations criteria and adaptive range as described in Chapter 3, *Conservation Strategy*. The
6 North Bay Aqueduct Alternative Intake Project may also consider an alternative that would
7 involve the export of water from the Sacramento River through the proposed BDCP North Delta
8 facilities.

9 *Activity*

10 The BDCP will cover all water operations components of implementing the North Bay Aqueduct
11 Alternative Intake Project.

12 **4.2.4 Habitat Restoration, Enhancement, and Management Activities**

13 Habitat restoration, enhancement, and management activities are covered activities under BDCP
14 include all actions that may be undertaken to implement the physical habitat conservation
15 measures described in Chapter 3, *Conservation Strategy*. Types of actions necessary to
16 implement habitat restoration and enhancement conservation measures are anticipated to include,
17 but are not limited to:

- 18 • Grading, excavation, and placement of fill material;
- 19 • Breaching, modification, or removal of existing levees and dikes and construction of new
20 levees and dikes;
- 21 • Modification, demolition, and removal of existing infrastructure (e.g., buildings, roads,
22 fences, electric transmission and gas lines, irrigation infrastructure);
- 23 • Construction of new infrastructure (e.g., buildings, roads, fences, electric transmission
24 and gas lines, irrigation infrastructure);
- 25 • Removal of existing vegetation and planting/seeding of vegetation;
- 26 • Controlling the establishment of non-native vegetation to encourage the establishment of
27 target native plant species; and
- 28 • Control of non-native predator and competitor species (e.g., feral cats, rats, and non-
29 native foxes)

30 Habitat management actions include all activities undertaken to maintain the intended functions
31 of protected, restored, and enhanced habitats over the term of the BDCP. Habitat management
32 actions are anticipated to include, but are not limited to:

- 33 • Minor grading, excavation, and filling to maintain infrastructure and habitat functions
34 (e.g., levee and dike maintenance, grading or placement of fill to eliminate fish stranding
35 locations);
- 36 • Maintenance of infrastructure (e.g., buildings, roads, fences, electric transmission and gas
37 lines, irrigation infrastructure, fences);

- 1 • Maintaining vegetation and vegetation structure (e.g., grazing, mowing, burning,
- 2 trimming); and
- 3 • Ongoing control of terrestrial and aquatic non-native plant and wildlife species.

4 The scope of the physical habitat actions provided for under the BDCP is presented in Table 4.3.
 5 The extent of the habitat and natural communities conservation actions set out in this section reflects
 6 both an assessment of the long-term conservation needs of individual covered species (i.e., habitat
 7 function, quantity, connectivity, and distribution), and an analysis of existing and future constraints
 8 that could affect habitat conservation, including land surface subsidence, habitat values, and land use.

Table 4.3. Extent of BDCP Natural Communities and Habitat Types Conserved Over the Term of the BDCP

[Note to reviewers: Acreages provided are subject to change based on results of Effects Analysis and revisions to Conservation Strategy]

Conserved Natural Community/Habitat Type	Extent of Each Natural Community and Habitat Type Conserved			
	Protected ¹	Enhanced ² (acres except as noted in table)	Restored	Total
Seasonally Inundated Floodplain	0	2,000-6,000 cfs ³	10,000	2,000-6,000 cfs ² and 10,000
Freshwater Tidal Habitat and Brackish Tidal Habitat	0	0	65,000	65,000
Channel Margin	0	20 linear miles	0	20 linear miles
Riparian	0 ³	0	5,000	5,000
Grassland	8,000 ³	0	2,000 ³	10,000 ⁴
Nontidal Permanent Emergent Marsh and Nontidal Perennial Aquatic	0 ⁴	0	400	400
Alkali Seasonal Wetland Complex	400	0	0	400
Vernal Pool Complex	300	0	200	500
Natural Seasonal Wetland	0	0	0	0
Inland Dune Scrub	[To be determined.]	[To be determined.]	[To be determined.]	[To be determined.]
Managed Seasonal Wetland	0	Up to 2,000	Up to 5,000	Up to 7,000
Agricultural	16,620-32,640	0	0	16,620-32,640
Total	Up to 25,320-41,340	2,000-6,000 cfs ¹ , 20 linear miles, and up to 2,000	Up to 87,600	2,000-6,000 cfs ² , 20 linear miles, and up to 114,920-130,940

Notes:

1. Though not included in the *Enhanced* column, all protected natural communities/habitat types will also be managed to maintain or increase their habitat functions for covered species.
2. This represents the extent of increased inflow into the existing Yolo Bypass floodplain that would be provided with operation of a modified Fremont Weir to increase the duration and frequency of seasonally inundated floodplain habitat. The conditions under which this increased inflow would be provided are described in conservation measure *CM14*.
3. Though not included in the *Protected* column, an undefined extent of these natural communities/habitat types are likely to be protected in small patches where they occur within larger patches of other protected natural communities/habitat types (e.g., existing patches of riparian habitat within preserved agricultural lands would be protected).
4. Some of the restored grassland may be restored within the transitional component of restored tidal habitat and thus the total land base required for grassland restoration may be less than shown.

9 A primary conservation goal of the BDCP is to restore 80,000 acres of tidal habitat, riparian
 10 habitat, and new floodplain for the benefit of fish, wildlife, and plants and ecosystem processes in
 11 the Delta and Suisun Marsh. The BDCP physical habitat conservation program is organized

1 geographically across the northern, eastern, southern and western regions of the Delta. It is also
2 organized by habitat type, and temporally into near-term and a long-term implementation phases.
3 The schedule for protection, enhancement, and restoration of physical habitat is described in
4 Chapter 6, *Implementation Plan*. Protection, enhancement, and restoration of other natural
5 communities and habitats would be undertaken in both the near-term and long-term
6 implementation periods as described in Chapter 6, *Implementation Plan*. In the near-term, prior to
7 completion of the tunnel/pipeline facility, the BDCP targets for habitat restoration include 14,000
8 acres of tidal habitat and 1,300 acres of riparian forest and scrub habitat. Within 15 years, the goal
9 is for tidal habitat restoration to reach 25,000 acres and riparian restoration to reach 2,300 acres
10 and the addition of 1,000 acres of new seasonally inundated floodplain habitat. By year 40, the
11 BDCP goal is to have established 65,000 acres of tidal habitat, 5,000⁵ acres of riparian habitat, and
12 10,000 acres of new seasonally inundated floodplain.⁶

13 In the near-term BDCP implementation period, actions to restore tidal habitat and riparian
14 habitats will likely be directed at the Cache Slough, West Delta, and Suisun Marsh Restoration
15 Opportunity Areas (ROAs) in Conservation Zones 1, 2, 5 and 11 (see Figure 3.1). The initial
16 focus on these locations reflects the anticipated productivity benefits that may be achieved in the
17 near-term prior to changes to the existing through Delta conveyance system. These near-term
18 elements of the habitat program will parallel adjustments in water management and flow regimes
19 that are designed together to realize substantial improvements in aquatic productivity and
20 function for covered species while the structural long-term improvements are constructed.
21 Following commencement of dual water conveyance operations (i.e., the long-term BDCP
22 implementation period), restoration of tidal and riparian habitat would continue in these
23 Conservation Zones and would be expanded significantly into the remaining ROAs in the south
24 and north-eastern Delta (Conservation Zones 4 and 7).

25 **4.2.5 Activities to Reduce Contaminants**

26 Activities to reduce contaminants that could result in incidental take are covered activities under
27 BDCP. A more detailed discussion of these activities is provided in Chapter 3. These activities
28 include the following:

- 29 • Control of Methylmercury Load in BDCP Restoration Sites - The purpose of this
30 measure is to minimize the methylation of inorganic mercury in BDCP habitat restoration
31 areas caused by BDCP restoration actions. The BDCP Management Entity will minimize
32 to the extent practicable any increase in mercury methylation associated with habitat
33 restoration conservation measures through the design and implementation of restoration
34 projects. The BDCP Management Entity will work with DWR and the Central Valley
35 Regional Water Quality Control Board (CVRWQCB) to identify and implement methods
36 for minimizing the methylation of mercury in BDCP restoration areas.

⁵ Portions of the 5,000 acres of riparian would be included within the 10,000 acres of floodplain and 65,000 acres of tidal habitat.

⁶ The 10,000 acre target for new floodplain restoration does not include floodplain habitat enhanced in the Yolo Bypass under a separate conservation measure.

1 **4.2.6 Activities to Reduce Predators and Other Sources of Direct Mortality**

2 Activities to reduce predators and other sources of direct mortality that could result in incidental
3 take are covered activities under BDCP. A more detailed discussion of these activities is
4 provided in Chapter 3. These activities include the following:

- 5 • Reduce Effects of Predators - Reduce local effects of predators on covered fish species by
6 conducting focused predator control in high predator density locations. The BDCP
7 Management Entity will reduce the local effects of predators on covered fish species by
8 conducting focused predator control using a variety of methods in locations in the Delta
9 that are known to have high densities of predators (“predator hot spots”).
- 10 • Non-physical Barriers - The purpose of this conservation measure is to improve the
11 survival of outmigrating juvenile salmonids by using non-physical barriers to re-direct
12 them away from channels in which survival is lower. The BDCP Management Entity
13 will install non-physical barriers at the junction of channels with low survival of
14 outmigrating juvenile salmonids to deter fish from entering these channels.
- 15 • Control Non-Native Submerged and Floating Aquatic Vegetation in BDCP Tidal Habitat
16 Restoration Areas - The BDCP Management Entity will control the growth of Brazilian
17 waterweed (*Egeria densa*), water hyacinth (*Eichhornia crassipes*), and other non-native
18 submerged and floating aquatic vegetation (SAV and FAV) in BDCP tidal habitat
19 restoration areas.

20 **4.2.7 Monitoring and Research Programs**

21 As described in Chapter 3, various types of monitoring activities will be conducted during BDCP
22 implementation including preconstruction surveys, construction monitoring, compliance
23 monitoring, effectiveness monitoring, and system monitoring. In addition, focused research will
24 be undertaken or contracted to develop information necessary to better inform BDCP
25 implementation. Such monitoring and research activities could result in incidental take and these
26 activities are covered activities under BDCP. Though individual instances of take are expected
27 to be minor, there are likely to be many such instances over a long period of time.

28 **4.2.8 Other Conservation Actions**

29 All other conservation actions included in BDCP Chapter 3, *Conservation Strategy*, that could
30 result in incidental take, not described above, are covered activities. Although take levels are
31 expected to be low, other conservation actions that could result in take of covered species and
32 therefore require authorization as covered activities are included. Examples of actions include:

- 33 • Dissolved Oxygen - The purpose of this conservation measure is to maintain dissolved
34 oxygen concentrations above levels that impair covered fish species in the Stockton Deep
35 Water Ship Channel during periods when covered fish species are present. The BDCP
36 Management Entity will operate and maintain an oxygen aeration facility in the Stockton
37 Deep Water Ship Channel to increase dissolved oxygen concentrations.
- 38 • Conservation Hatcheries - The purpose of this conservation measure is to establish new
39 and expand existing conservation propagation programs for delta and longfin smelt. The
40 BDCP Management Entity will support: (1) the development of a delta and longfin smelt

1 conservation hatchery by the USFWS to house a delta smelt refugial population and
2 provide a source of delta and longfin smelt for supplementation or reintroduction, if
3 deemed necessary by Fishery Agencies, and (2) the expansion of the refugial population
4 of delta smelt and establishment of a refugial population of longfin smelt at the
5 University of California, Davis Fish Conservation and Culture Laboratory to serve as a
6 population safeguard in case of a catastrophic event in the wild.

7 **4.2.9 Emergency Actions**

8 The Plan covers emergency activities related to facilities constructed and operated under the
9 BDCP and emergency activities within BDCP habitat conservation areas necessary to prevent
10 and minimize loss of human life, property, critical infrastructure, and sensitive natural resources
11 are covered activities under BDCP. Emergency activities may occur in response to flooding,
12 water distribution, fire, or other natural disasters and accident response. By their nature, these
13 events cannot be planned for or directed to areas with less sensitive resources. Emergency
14 activities may be associated with power supply, conveyance, and other infrastructure.

15 Emergency actions include, but are not limited to: repairs of imperiled or broken utility lines, or
16 utility failures; repairs of structures damaged by floods where such repairs cannot be delayed due
17 to the imminent loss of life or property; repair, replacement, and/or removal of failed structures
18 and associated facilities; repair of structures that are in imminent danger of serious damage or
19 failure; protection of structures and property from flooding; fire suppression; response to
20 accidents; cleanup of tree blow downs; repair of gates; repair of levees; cleanup of spilled
21 hazardous materials and/or waste; and emergency sedimentation and erosion control activities.

22 **4.3 Federal Actions Associated with the BDCP**

23 The activities described in this section have been designated as “federal actions associated with
24 the BDCP.” These actions consist of CVP-related activities within the Delta that are authorized,
25 funded, or carried out by Reclamation. These federal actions differ from “covered activities,”
26 which encompass those BDCP actions that are the responsibility of non-federal entities. The
27 federal actions associated with the BDCP are subject to the ESA section 7 consultation process;
28 and as such, Reclamation will consult with USFWS and NMFS regarding the effect of these
29 actions on listed species and designated critical habitat. For the federal actions set out in this
30 section, the BDCP is intended to provide the basis for a biological assessment (BA) to support
31 section 7 consultations with the federal fish and wildlife agencies. Reclamation’s actions that are
32 outside the scope of the BDCP will likely be addressed as part of a consultation that covers the
33 totality of CVP-related operations.

34 **CVP Operations and Maintenance**

35 This section describes actions by Reclamation related to the operations and maintenance of
36 existing CVP facilities in the Delta that will be addressed in the BDCP.

1 The CVP's Delta Division⁷ facilities within the BDCP Plan Area consist of the Delta Cross
2 Channel (DCC); the eastern portion of the Contra Costa Canal, including the Contra Costa Water
3 District's (CCWD) diversion facilities; the Jones Pumping Plant (formerly Tracy Pumping
4 Plant); the Tracy Fish Collection Facility (TFCF); and the northern portion of the Delta Mendota
5 Canal (DMC) (Figures 4.1 and 4.2). These CVP facilities are used to convey water from the
6 Sacramento River in the north Delta to the south Delta and to export that water from the Delta
7 into canals and pipelines that carry it to agricultural and municipal and industrial (M&I)
8 contractors to the south and west of the Delta. These facilities are integral components of the
9 CVP and contribute to the functional capacity of the overall system. This section describes these
10 facilities, their operational requirements, and the actions necessary to maintain their viability.
11 The operation and maintenance of these facilities are not only integral to the water supply
12 system, but are also important to the BDCP Conservation Strategy and the protection and
13 conservation of the aquatic ecosystem and covered fish species.

14 The existing CVP facilities described in this section would be operated under both the BDCP
15 near-term and long-term implementation, but with differing operating criteria following
16 completion of new facilities. The BDCP near- and long-term operational criteria and adaptive
17 operational range are described in Chapter 3, *Conservation Strategy*, and include descriptions of
18 operations of CVP facilities in the BDCP Plan Area.

19 All operations and maintenance of CVP facilities described in this section are federal actions
20 associated with the BDCP and the effects of those actions are addressed by the BDCP
21 Conservation Strategy (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*)
22 and will be covered in the BDCP section 7 consultation.

23 ***Delta Cross Channel***

24 ***Background***

25 The DCC is a gated diversion channel between the Sacramento River, near Walnut Grove, and
26 Snodgrass Slough (Figure 4.1). Flows into the DCC from the Sacramento River are controlled by
27 two 60-foot by 30-foot radial gates. When the gates are open, water flows from the Sacramento
28 River through the cross channel to Snodgrass Slough and from there to channels of the lower
29 Mokelumne River and into the central Delta. Once in the central Delta, the water is conveyed
30 primarily via Old and Middle rivers to the Jones Pumping Plant by the draw of the pumps. The
31 DCC operation improves water quality in the interior Delta by improving circulation patterns of
32 good quality water from the Sacramento River towards Delta diversion facilities.

33 Reclamation operates the DCC in the open position to (1) improve the transfer of water from the
34 Sacramento River to the export facilities at the SWP Banks (see description of SWP facilities)
35 and CVP Jones pumping plants; (2) improve water quality in the southern Delta; and (3) reduce
36 salt water intrusion rates in the western Delta. During the late fall, winter, and spring, the gates
37 are often periodically closed to protect out-migrating salmonids from entering the interior Delta
38 where they are subject to higher levels of predation and greater potential for entrainment at the

⁷ The Delta Division is one of several CVP divisions covering various geographical areas and facilities of the CVP including the American River, Friant, East Side, Sacramento River, San Felipe, West San Joaquin, and Shasta/Trinity River divisions. The CVP Delta Division includes facilities within the BDCP Plan Area (described in this chapter) and facilities outside the BDCP Plan Area (not included in this chapter).

1 CVP and SWP south Delta export facilities. When flows in the Sacramento River at Sacramento
2 reach 20,000 to 25,000 cfs (on a sustained basis) the gates are closed to reduce potential scouring
3 and flooding that might occur in the channels on the downstream side of the gates.

4 *Action*

5 See Chapter 3, *Conservation Strategy*, for a description of operations of the DCC gates under the
6 BDCP to provide for protection of salmon in conjunction with water conveyance. Reclamation is
7 seeking ESA section 7 authorization for all operations and maintenance of the DCC not
8 otherwise restricted by the BDCP operating criteria.

9 **C.W. Jones Pumping Plant**

10 *Background*

11 The CVP and SWP use the Sacramento River, San Joaquin River, and Delta channels to
12 transport water to pumping plants located in the south Delta (Figures 4.1 and 4.2). The CVP's
13 Jones Pumping Plant, about five miles northwest of Tracy, consists of six available pumps. The
14 Jones Pumping Plant is located at the end of an earth-lined intake channel about 2.5 miles in
15 length. Jones Pumping Plant has a physical capacity of 5,100 cfs and State Water Resources
16 Control Board (Water Board) permitted diversion capacity of 4,600 cfs with maximum pumping
17 rates typically ranging from 4,500 to 4,300 cfs during the peak of the irrigation season and
18 approximately 4,200 cfs during the winter non-irrigation season until construction and full
19 operation of the proposed DMC/California Aqueduct Intertie. The winter-time physical
20 constraints on the Jones Pumping Plant operations are the result of a DMC freeboard constriction
21 near O'Neill Forebay, O'Neill Pumping Plant capacity, and the current water demand in the
22 upper sections of the DMC.

23 *Action*

24 See Chapter 3, *Conservation Strategy*, for description of south Delta operations of CVP and
25 SWP under the BDCP to provide for protection of covered fish species in conjunction with water
26 conveyance and diversion. Reclamation is seeking ESA section 7 authorization on all operations
27 and maintenance of the Jones Pumping Facility not otherwise restricted by the BDCP operating
28 criteria.

29 **Tracy Fish Collection Facility**

30 *Background*

31 At the head of the intake channel leading to the Jones Pumping Plant, TFCF louver screens
32 intercept fish that are then collected, held, and transported by tanker truck to Delta release sites
33 away from the south Delta facilities. The TFCF uses behavioral barriers consisting of primary
34 and secondary louvers to guide entrained fish into holding tanks. The primary louvers are
35 located in the primary channel just downstream of the trashrack structure. The secondary
36 louvers are located in the secondary channel just downstream of the traveling water screen. The
37 louvers allow water to pass through onto the Jones Pumping Plant but the openings between the
38 slats are tight enough and angled against the flow of water in such a way as to prevent most fish

1 from passing between them and instead enter one of four bypass entrances along the louver
2 arrays. The holding tanks on hauling trucks used to transport salvaged fish to release sites are
3 injected with oxygen and contain an eight parts per thousand salt solution to reduce stress on
4 fish. The CVP uses two release sites, one on the Sacramento River near Horseshoe Bend and the
5 other on the San Joaquin River immediately upstream of the Antioch Bridge.

6 *Action*

7 See Chapter 5, *Effects Analysis*, for a description of the level of take associated with the
8 operations of the TFCF. Reclamation is seeking ESA section 7 authorization for all operations
9 and maintenance of the TFCF not otherwise restricted by the BDCP operating criteria.

10 **Contra Costa Water District Diversion Facilities**

11 *Background*

12 Contra Costa Water District (CCWD) diverts water from the Delta for irrigation and municipal
13 and industrial (M&I) uses under CVP contract; under its own State Water Board permit and
14 license at Mallard Slough; and under its own Los Vaqueros water right permit at Old River near
15 State Route 4. CCWD's system includes intake facilities at Mallard Slough, Rock Slough (and
16 fish screen under construction and covered by a separate ESA section 7 consultation), and Old
17 River near State Route 4; the Contra Costa Canal and shortcut pipeline; Contra Loma Reservoir;
18 and the Los Vaqueros Reservoir. CCWD is adding a fourth diversion point on Victoria Canal,
19 the Alternative Intake Project, scheduled to begin operations by the spring of 2010 and covered
20 by a separate ESA section 7 consultation. The Rock Slough intake facilities, the Contra Costa
21 Canal, and the shortcut pipeline are owned by Reclamation, and operated and maintained by
22 CCWD under contract with Reclamation. Mallard Slough Intake, Old River Intake and Los
23 Vaqueros Reservoir are owned and operated by CCWD and covered under separate ESA section
24 7 consultation. CCWD has received take authorization for Los Vaqueros Reservoir operations
25 (including Rock Slough, Mallard Slough, Old River and the Alternative Intake Project) under
26 ESA section 7 Biological Opinions issued to Reclamation for that purpose; CCWD operations
27 are also included among Reclamation's operations that are covered in the existing biological
28 opinions on SWP/CVP operations (USFWS 2008, NMFS 2009). CCWD has California
29 Endangered Species Act take authorization for all its operations under a 2081 permit issued by
30 the Department of Fish and Game. Operation of the CCWD is covered in the long-term
31 CVP/SWP operations Biological Opinions.

32 The Rock Slough Intake is located about four miles southeast of Oakley, where water flows
33 through into the earth-lined portion of the Contra Costa Canal. This section of the canal is open
34 to tidal influence and continues for four miles to Pumping Plant 1, which has capacity to pump
35 up to 350 cfs into the concrete-lined portion of the canal. Prior to completion of the Los
36 Vaqueros Project in 1997, this was CCWD's primary diversion point. Consistent with CVPIA
37 (Central Valley Project Improvement Act) and as required by the USFWS Biological Opinion for
38 the Los Vaqueros Project (USFWS 1993), Reclamation, in collaboration with CCWD, is in the
39 process of constructing a fish screen at the Rock Slough intake. All of CCWD's other intakes
40 (Mallard Slough, Old River and the Alternative Intake on Victoria Canal) are screened.

41 CCWD's Alternative Intake Project consists of a new 250 cfs screened intake in Victoria Canal,
42 and a pump station and ancillary structures, utilities, and access and security features; levee

1 improvements; and a conveyance pipeline to CCWD's existing conveyance facilities. CCWD
2 will operate the intake and pipeline together with its existing facilities to better meet its delivered
3 water quality goals and to better protect listed species.

4 *Action*

5 Reclamation would include these operations in the BDCP ESA Section 7 consultation. CCWD
6 is not an ESA section 10 permit applicant under BDCP; however, all operations and maintenance
7 of CCWD facilities described in this section that could affect species or modify critical habitat
8 protected under ESA are CVP federal actions associated with the BDCP, and the effects of those
9 actions will be addressed in the BDCP section 7 consultation. While existing operations of the
10 Alternative Intake Project are addressed by a separate Biological Opinion, future operations and
11 maintenance of this facility are federal actions associated with the BDCP, and the effects of those
12 actions are addressed by the BDCP Conservation Strategy and will be covered by the BDCP
13 section 7 consultation. Reclamation will consult under ESA section 7 on all operations and
14 maintenance of the CCWD diversion facilities not otherwise restricted by the BDCP operating
15 criteria.

16 **Central Valley Project Diversions**

17 *Background*

18 The volume of water delivered by the CVP is and will continue to be variable, but in any year
19 will be equal to the amount of water that is hydrologically available and that can be diverted
20 under current contractual rights consistent with the terms and conditions of the BDCP
21 Conservation Strategy and then-existing permits and regulations. Reclamation delivers water
22 transported through facilities in the Delta to senior water rights contractors, long-term CVP water
23 service contractors, refuges and waterfowl areas, and temporary water service contractors south
24 of the Delta. The total volume under contract, including Level 2 refuge supplies, is
25 approximately 3.3 MAF. Additionally, the CVP provides Level 4 refuge water totaling
26 approximately 100,000 AF. In addition, as part of the San Joaquin River Restoration Program
27 implementation, Reclamation anticipates submitting a petition of permits to the State Water
28 Board to allow re-diversion of the restoration flows either upstream of or in the Delta.
29 Moreover, in wet hydrologic conditions when CVP storage is not available, Delta is in excess
30 conditions, water is made available under temporary contracts for direct delivery. The volume of
31 water available for conveyance through the Delta is a result of hydrologic conditions, upstream
32 reservoir operations, upstream demands, regulatory constraints on CVP operations, and from
33 transfers of water from upstream water users to south of Delta water users.

34 *Action*

35 See Chapter 3, *Conservation Strategy*, for description of near-term and long-term operations and
36 adaptive range of CVP and SWP under the BDCP to provide for protection of covered fish
37 species in conjunction with water conveyance and diversion. All CVP diversions described in
38 this section are federal actions associated with the BDCP, and the effects of those actions are
39 addressed by the BDCP (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*)
40 and will be covered in the BDCP section 7 consultation. Water passing through the Delta
41 associated with water transfers (e.g., Drought Water Bank and Dry Year Water Purchase

1 Programs) is also a covered action. Reclamation is seeking ESA section 7 authorization for all
2 CVP diversions not otherwise restricted by the BDCP operating criteria.

3 **Associated Maintenance and Monitoring Activities**

4 *Background*

5 Maintenance and replacement means those routine activities that maintain the capacity and
6 operational features of the existing CVP water diversion and conveyance facilities described
7 above including the DCC, Jones Pumping Plant, TFCF, and Contra Costa Diversion Facilities.
8 Maintenance activities include maintenance of electrical power supply facilities; routine
9 maintenance as needed to ensure continued operations and replacement of facility or system
10 components when necessary to maintain system capacity and operational capabilities; and
11 upgrades and technological improvements of facilities to maintain system capacity and
12 operational capabilities.

13 Monitoring activities refers to those actions necessary for monitoring water quality and fisheries
14 as conditioned by water rights permits and biological opinions, those actions undertaken as a
15 result of the CVPIA and agreements, and any additional monitoring under the BDCP as
16 described in Chapter 3, *Conservation Strategy*, for which Reclamation is responsible. These
17 actions include routine daily, annual or other periodic sampling of water quality constituents as
18 well as trawls for various fish species in the Delta (including actions associated with the
19 Interagency Ecological Program). Reclamation currently operates and maintains more than 20
20 monitoring stations in the Delta which provide near-realtime water quality data. As the BDCP
21 Conservation Strategy is implemented, the nature of, and requirements for, monitoring would be
22 expected to change.

23 *Action*

24 All CVP maintenance and monitoring described in this section are federal actions associated
25 with the BDCP, and the effects of those actions are addressed by the BDCP (see Chapter 3,
26 *Conservation Strategy* and Chapter 5, *Effects Analysis*) and will be covered in the BDCP section
27 7 consultation.

28 **4.4 Joint Federal and Non-federal Actions**

29 This section describes activities that will be carried out jointly by DWR and Reclamation. These
30 actions are categorized as covered activities under ESA section 10 and NCCPA section 2835 for
31 DWR because of DWR's involvement in these joint actions. The activities identified in this
32 section for federal actions by Reclamation are not "covered activities" for the purposes of the
33 ESA Section 10(a)(1)(b) permit. These federal actions are actions that occur within the Delta
34 which will be coordinated with DWR to support DWR's compliance with the ESA Section 10
35 permit. Reclamation's activities are subject to ESA section 7, and Reclamation will consult
36 under ESA section 7 on those actions. The Section 7 consultation will also include other CVP
37 operations that are not within the BDCP Plan Area.

1 **Joint Point of Diversion Operations**

2 *Background*

3 Under State Water Board Decision 1641 (D-1641) (December 1999; revised March 2002),
4 Reclamation and DWR are authorized to use/exchange diversion capacity between the Projects
5 to enhance the beneficial uses of both Projects. The use of one Project's diversion facility by the
6 other Project is referred to as the Joint Points of Diversion (JPOD).

7 In general, JPOD capabilities are used to accomplish four basic CVP-SWP objectives:

- 8 • When wintertime excess pumping capacity becomes available during Delta excess
9 conditions and total CVP-SWP San Luis storage is not projected to fill before the spring
10 pulse flow period, the project with the deficit in San Luis storage may elect to use JPOD
11 capabilities.
- 12 • When summertime pumping capacity is available at Banks Pumping Plant and CVP
13 reservoir conditions can support additional releases, the CVP may elect to use JPOD
14 capabilities to enhance annual CVP south of Delta water supplies.
- 15 • When summertime pumping capacity is available at Banks or Jones Pumping Plant to
16 facilitate water transfers, JPOD may be used to further facilitate the water transfer.
- 17 • During certain coordinated CVP-SWP operation scenarios for fishery entrainment
18 management, JPOD may be used to shift CVP-SWP exports to the facility with the least
19 fishery entrainment impact while minimizing export at the facility with the most fishery
20 entrainment impact.

21 *Activity/Action*

22 All in-Delta JPOD operations are included as either covered activities or federal actions
23 associated with the BDCP and the effects of those activities/actions are addressed by the BDCP
24 (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*). Those actions associated
25 with Reclamation will receive authorization through the ESA section 7 consultation process and
26 those actions associated with DWR will be covered under ESA section 10 permits and section
27 2835 permits issued pursuant to the NCCPA.

28 **Operations of New Water Intake and Conveyance Facilities**

29 [*Note to reviewers: Additional detail will be added to this section by DWR and Reclamation.*]

30 *Background*

31 DWR would own and operate the new intake and conveyance facilities and their operations
32 would be covered activities as described in section 4.2.3 *New Facilities Construction, Operation,*
33 *and Maintenance*. Reclamation would convey CVP water through the new facilities and this
34 action by Reclamation would be an associated federal action.

1 **Activity/Action**

2 All operations of new intake and conveyance facilities are included as either covered activities or
3 federal actions associated with the BDCP and the effects of those activities/actions are addressed
4 by the BDCP (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*). Those
5 actions associated with Reclamation will receive authorization through the ESA section 7
6 consultation process and those actions associated with DWR will be covered under ESA section
7 10 permits and section 2835 permits issued pursuant to the NCCPA.

8 **Transfers**

9 **Background**

10 State and federal laws enacted governing water use in California promote the use of water
11 transfers to manage water resources, particularly water shortages, provided that certain
12 conditions of transfer are adopted to protect source areas and users. Transfers requiring export
13 from the Delta are conducted at times when pumping and conveyance capacity at the CVP or
14 SWP export facilities is available to move the water. Additionally, operations to accomplish
15 these transfers must be carried out in coordination with CVP and SWP operations, such that the
16 capabilities of the Projects to exercise their own water rights or to meet their legal and regulatory
17 requirements are not diminished or limited in any way.

18 CVP and SWP contractors have independently acquired water and arranged for its pumping and
19 conveyance through SWP facilities. State Water Code provisions grant other parties access to
20 unused conveyance capacity, although SWP contractors have priority access to capacity not
21 being used by DWR to meet SWP contract amounts.

22 **Activity/Action**

23 Delta water operations involving water transfers using CVP or SWP facilities (i.e., water passing
24 through the Delta associated with water transfers) are covered activities and federal actions
25 associated with the BDCP. The effects of those activities/actions are addressed in the Plan (see
26 Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*).

27 **Suisun Marsh Facilities Operations and Maintenance**

28 **Existing Suisun Marsh Facilities Operations and Maintenance**

29 **Background**

30 The existing Suisun Marsh facilities consist of:

- 31 • Suisun Marsh Salinity Control Gates;
- 32 • Morrow Island Distribution System;
- 33 • Roaring River Distribution System;
- 34 • Goodyear Slough Outfall; and
- 35 • Various salinity monitoring and compliance stations throughout the Marsh.

1 Since the early 1970's, the California Legislature, State Water Board, Reclamation, DFG, Suisun
2 Resource Conservation District (SRCD), DWR, and other agencies have engaged in efforts to
3 preserve beneficial uses of Suisun Marsh to mitigate for potential impacts on salinity regimes
4 associated with reduced freshwater flows to the marsh. Initially, salinity standards for Suisun
5 Marsh were set by the State Water Board's Decision 1485 to protect alkali bulrush production, a
6 primary waterfowl plant food. Subsequent standards set under the State Water Board's D-1641
7 reflect the intention of the State Water Board to protect multiple beneficial uses. A contractual
8 agreement between DWR, Reclamation, DFG and SRCD includes provision for measures to
9 mitigate the effects of SWP and CVP operations and other upstream diversions on Suisun Marsh
10 channel water salinity. The Suisun Marsh Preservation Agreement requires DWR and
11 Reclamation to meet specified salinity standards, sets a timeline for implementing the Plan of
12 Protection, and delineates monitoring and mitigation requirements.

13 Maintenance activities for existing facilities include: levee repairs, vegetation removal, fish
14 screen cleaning and installation of new screens, mechanical repairs, structural repairs, removal or
15 replacement of monitoring and compliance stations (including in-water work), and
16 instrumentation installation on or near existing facilities.

17 *Activity/Action*

18 The BDCP covers the operations and maintenance of existing facilities in Suisun Marsh. All
19 operations and maintenance of existing facilities in Suisun Marsh are included as either covered
20 activities or associated federal actions, and the effects of those activities/actions are addressed by
21 the BDCP (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*). Those actions
22 associated with Reclamation will receive authorization through the ESA section 7 consultation
23 process, and those actions associated with DWR will be covered under ESA section 10 permits
24 and section 2835 permits issued pursuant to the NCCPA.

25 ***Future Suisun Marsh Facilities Operations and Maintenance***

26 *Background*

27 The BDCP includes conservation actions that will change land use and water operations in
28 Suisun Marsh over time. These changes in land use and water operations are covered activities
29 and are addressed by the BDCP. See Chapter 3, *Conservation Strategy*, for descriptions of tidal
30 brackish marsh restoration (*CM10 Tidal Habitat Restoration*) and operations of the Suisun
31 Marsh Salinity Control Gates (*CM1 Water Facilities Operation*). Generally, as habitat
32 restoration in Suisun Marsh is completed with the implementation of BDCP conservation
33 measures, and changes in land uses occur, the operation of the Suisun Marsh Salinity Control
34 Gates will trend towards limiting the operation of the gates and increasing the period during
35 which the gates allow tidal inflows into Montezuma Slough to provide for the conservation of
36 covered fish species in conjunction with all other water operations under BDCP.

37 *Activity/Action*

38 The BDCP covers future operations and maintenance of Suisun Marsh facilities. All future
39 operations and maintenance of facilities in Suisun Marsh are included as either covered activities
40 or associated federal actions and the effects of those activities/actions are addressed by the
41 BDCP (see Chapter 3, *Conservation Strategy* and Chapter 5, *Effects Analysis*). Those actions

1 associated with Reclamation will receive authorization through the ESA section 7 consultation
2 process and those actions associated with DWR will be covered under ESA section 10 permits
3 and section 2835 permits issued pursuant to the NCCPA.

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